## Message Text

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PAGE 01 BELGRA 01406 211959Z ACTION EUR-08

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FROM THE AMBASSADOR

DEPARTMENT PASS EXIM FOR CHARIMAN MOORE AND ALBRIGHT

E.O. 11652: GDS TAGS: EFIN, YO

SUBJECT: EXIMBANK'S OPERATING PROCEDURES

**REF: BELGRADE 1368** 

1. IMMEDIATELY PRECEDING CABLE REPORTS "PRELIMINARY" GOY REACTION TO EXIM PROPOSED MEMORANDUM OF UNDERSTANDING. THE RESPONSE IS WHOLLY INTRANSIGENT AND SHOULD BE WHOLLY UNACCEPTABLE TO THE USG. IT DEMONSTRATES NO DESIRE TO SEEK A COMPROMISE AND CLEARLY ATTEMPTS TO KEEP USG IN POSITION OF DEMANDEUR. IN ADDITION, I SUSPECT THAT THE YUGOSLAVS PROBABLY HOPE THAT, WITH THE TITO VISIT IMMEDIATELY FORTHCOMING, THE USG AND EXIM WILL PANIC AND COME FORWARD WITH AN EVEN MORE GENEROUS PROPOSAL.

2. IT WOULD BE A MISTAKE FOR US TO ATTEMPT NOW TO RESOLVE THIS ISSUE BEFORE THE TITO VISIT; EQUALLY WE SHOULD AVOID BEING MORE FORTHCOMING DURING THE VISIT ITSELF, UNLESS THE YUGOSLAVS CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BELGRA 01406 211959Z

COME IN WITH A PROPOSAL OF THEIR OWN THAT MOVES THEM AT LEAST A MODEST STEP IN OUR DIRECTION.

3. IN SHORT, I BELIEVE WE SHOULD LET THE YUGOSLAVS STEW IN THEIR OWN JUICE FOR A WHILE; THEY HAVE AT LEAST AS MUCH TO LOSE AS WE. CONSEQUENTLY I REQUEST AUTHORIZATION TO INFORM THE GOY PRIOR TO MY DEPARTURE FOR WASHINGTON (NOW SCHEDULED FOR

FEBRUARY 27) FOR THE TITO VISIT OF THE FOLLOWING:

A) THE USG AND EXPORT IMPORT BANK HAVE LEARNED WITH DEEP REGRET OF THE "PRELIMINARY" GOY RESPONSE TO EXIM'S PROPOSED MEMORANDUM OF UNDERSTANDING. THAT MEMORANDUM REPRESENTED A MAJOR EFFORT ON THE PART OF BOTH INSTITUTIONS TO PROVIDE A COMPROMISE SOLUTION TO AN ISSUE WHICH, IF PERMITTED TO REMAIN UNRESOLVED, CAN ONLY HAVE AN ADVERSE IMPACT ON COMMON EFFORTS OF THE USG AND THE GOY SUBSTANTIALLY TO IMPROVE OUR BILATERAL ECONOMIC RELATIONSHIP.

B) THE USG AND EXIM HAVE NO FURTHER PROPOSALS TO MAKE.

4. I WOULD THEN ADD AS A PERSONAL NOTE THAT I FIND THIS RESPONSE PARTICULARLY UPSETTING, GIVEN EVERYTHING I HAVE BEEN TRYING TO DO OVER THE COURSE OF THE LAST EIGHT MONTHS TO IMPROVE BILATERAL TRADE AND INVESTMENT. EMBASSY BELGRADE AND I PERSONALLY WILL CONTINUE TO DO ALL WE CAN TO FURTHER OUR MUTUAL COOPERATION, BUT THE IMPASSE THAT HAS DEVELOPED BETWEEN OUR TWO GOVERNMENTS MUST INEVITABLY IMPACT ADVERSELY ON OUR EFFORTS.

5. WHILE I VERY MUCH REGRET THE STAND-OFF THAT HAS DEVELOPED BETWEEN EXIM AND THE GOY, AND WHILE I WISH IT COULD HAVE BEEN AVOIDED, I CANNOT EMPHASIZE ENOUGH MY STRONG PERSONAL FEELING THAT IT WOULD BE EXTREMELY UNWISE FOR US TO COLLAPSE NOW, OR DURING THE TITO VISIT, IN THE FACE OF A HARDNOSED ALBEIT "PRINCIPLED" YUGOSLAV CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BELGRA 01406 211959Z

POSITION.

6. WHILE I BELIEVE THERE IS VIRTUALLY NO POSSIBILITY THAT THIS "PRELIMINARY" POSITION WILL BE CHANGED, IT IS IMPORTANT THAT I BE AUTHORIZED TO MAKE THE POINTS DESCRIBED IN PARAGRAPH THREEABOVE WITHIN THE NEXT FORTY -EIGHT HOURS, AT THE LATEST, SINCE I VIEW IT AS THE ONLY HOPE WE HAVE OF OBTAINING

A MORE MODERATE "FINAL" POSITION. EAGLEBURGER

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